

Message Text

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PAGE 01 KINGST 01946 01 OF 03 252006Z
ACTION ARA-10

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 FRB-01
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P R 251820Z APR UU M
FM AMEMBASSY KINGSTON
TO SECSTATE WASHDC PRIORITY 4925
INFO AMEMBASSY BRIDGETOWN
AMEMBASSY GEORGETOWN
AMEMBASSY NASSAU
AMEMBASSY PORT OF SPAIN

UNCLAS SECTION 1 OF 3 KINGSTON 1946

E.O. 11652: NA
TAGS: EGIN, EFIN, JM
SUBJ: HIGHLIGHTS OF NATIONAL PRODUCTION PLAN

1. SUMMARY: IN 31/2 HOUR SPEECH TO PARLIAMENT APRIL 22, PRIME
MINISTER MANLEY UNVEILED "HIGHLIGHTS" OF LONG-AWAITED EMERGENCY
PRODUCTION PLAN (PLAN ITSELF HAS NOW BEEN PROMISED FOR APRIL 28.)
MANLEY
PROVIDED EXTENSIVE BACKGROUND ON TENETS OF DEMOCRATIC SOCIALISM.
HE ANNOUNCED TWO-TIERED EXCHANGE RATE (SEPTTEL), AND EFFORTS TO
SEEK \$200 MILLION IN FOREIGN EXCHANGE FROM INTERNATIONAL
INSTITUTIONS NO
OTHER GOVERNMENTS. HE IMPOSED A \$250 MILLION (ALL
FIGURES IN JAMAICAN DOLLARS) LIMIT ON THE BUDGET DEFICIT FOR FY
1977/78. A WAGES POLICY WILL NOT BE
TABLED UNTIL JUNE AT WHICH TIME TIGHT CONTROLS CAN BE EXPECTED.
MANLEY PLEDGED CONTINUED EFFORTS AT TRADE DIVERSIFICATION PAR-
TICULARLY WITH THE SOVIET UNION AND COMECON. HE SUPPORTED NEO
ISSUES AND CARICOM. IN THE FIELD OF AGRICULTURE, MANLEY SET AR
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PAGE 02 KINGST 01946 01 OF 03 252006Z

ANNU J UAL ACTIVITY AND CREDIT TARGETS AND HE ANNOUNCED ES-
TABLISHMENT OF PUBLIC SECTOR AGRICULTURAL ENTERPRISES TO PRO-
MOTE LARGE-SCALE CULTIVATION AND COMMUNITY ENTERPRISE ORGAN-
IZATIONS TO ACT AS COLLECTIVES TO PROMOTE "DEMOCRATIZATION OF
PRODUCTION".
IN THE MANUFACTURING SECTOR, MANLEY ANNOUNCED PRODUCTION TARGETS
AND AN INCREASE IN THE IMPORT QUOTA ON RAW MATERIELS OF

\$150 MILLION. THE PRIVATE SECTOR WAS ASSURED OF ITS CONTINUING
ROLE IN THE ECONOMY.
HOUSING CONSTRTION IS TO BE INCREASED FROM 7000
UNITS TO 13,500 UNITS IN 1977. THE SPECIAL WORKS PROGRAM WILL
BE REORGANIZED AS WILL OVER 20 GOVERNMENT AGENCIES. MANLEY
REAFFIRMED HIS SUPPORT FOR THE CONCEPT OF MOBILIZATION, SAYING
A NEW SENSE OF DISCIPLINE IS REQUIRED. FINALLY, HE
ENDED BY CALLING FOR UNITY AND ANNOUNCING MEASURES TO DEAL WITH
POLITICAL VICTIMIZATION, ELECTORAL REFORM AND HUMAN RIGHTS
(REPORTED SEPTTEL).. END SUMMARY

2. INTRODUCTION:MANLEY SPOKE AT LENGTH ON
JAMAICA'S ECONOMIC CRISIS AND THE METHODOLOGY OF THE TWELVE TEAMS
CHARGED WITH PRODUCING THE "PEOPLE'S PLAN". HE HAILED THOSE
RESPONSIBLE, RESERVING PARTICULARLY LAVISH PRAISE FOR DR.
NORMAN GIRVAN OF THE NATIONAL PLANNING AGENCY AND DR. ARTHUR
BROWN AND DR. GLADSTONE BONNICK OF THE BANK OF JAMAICA. HE
SAID THE PLANNERS HAD BEEN TOLD THEY SHOULD "CONCENTRATE THEIR
ATTENTION ON THE GOAL OF SELF-RELIANCE WITHIN THE FRAMEWORK
OF DEMOCRATIC SOCIALISM". THEY WERE TO FOCUS ON FOOD, CLOTHING,
SHELTER, AND THE MOBILIZATION OF RESOURCES. LOCAL RESOURCES
WERE TO BE MAXIMIZED AND GREATER INTER-SECTORAL LINKAGES WERE
TO BE DEVELOPED. MANLEY STRESSED THAT " THE CAPITALIST ECONOMIC
SYSTEM DOES NOT POSSESS THE KIND OF DYNAMICS WHICH CAN RESOLVE
THE BASIC CONTRADICTIONS WHICH EXIST IN THE JAMAICAN ECONOMY".
HE RESTATED AND EXPLAINED THE FOUR BASIC OBJECTIVES OF
DEMOCRATIC SOCIALISM, NAMELY:

1. ACHIEVEMENT OF EQUALITY AND HUMAN DIGNITY
 2. PUBLIC CONTROL OF THE STRATEGIC AND CRITICAL MEANS
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PAGE 03 KINGST 01946 01 OF 03 252006Z

OF PRODUCTION

3. COMMITMENT TO INDUSTRIAL DEMOCRACY AND WORKER
PARTICIPATION
4. GENUINE SOVEREIGNTY TO INCLUDE NON-ALIGNMENT AND
THE ABSENCE OF SUBORDINATION

3. FOREIGN EXCHANGE: MANLEY ANNOUNCED A NUMBER OF MEASURES
DESIGNED TO ASSIT JAMAICA'S CRITICAL FOREIGN EXCHANGE SITUA-
TION.

A. \$200 MILLION IN FOREIGN LOANS-MANLEY SAID "WE ARE
PURSUING CERTAIN NEGOTIATIONS WITH INTERNATIONAL INSTITU-
TIONS AND COUNTRIES WHICH ARE AIMED AT RAISING ADDITIONAL
FOREIGN EXCHANGE RESOURCES OF \$200 MILLION DURING THE
PRESENT YEAR. IF OUR EXPECTATIONS ARE CORRECT, THEN WE
WILL BE IN A POSITION TO INCREASE OUR IMPORT CAPABILITY
FOR THE CURRENT YEAR BY A SIMILAR AMOUNT". MANLEY NOTED
THAT ADDITIONAL FOREIGN EXCHANGE WAS NEEDED TO PREVENT
WORSE UNEMPLOYMENT. HE OBSERVED THAT 50 PERCENT OF THE
RAW MATERIALS WHICH GO INTO LOCAL MANUFACTURING ARE IMPOR-

TED FROM ABROAD.

B. TIGHTER CONTROL OVER IMPORT LICENSES AND PERMITS-
THIS WILL BE ACCOMPLISHED BY REORGANIZATION OF THE TRADE
ADMINISTRATION DEPARTMENT AND INCREASED COLLABORATION OF
TRADE ADMINISTRATION WITH THE BANK OF JAMAICA AND THE
NATIONAL PLANNING AGENCY.

C. CHANGE IN EXCHANGE RATE-MANLEY SAID A TWO-TIERED
RATE CONSISTING OF THE CURRENT RATE AND A 371/2 PERCENT"DE-
PRECIATED RATE" WILL TAKE EFFECT IMMEDIATELY (SEE SEPTTEL
FOR DETAILS).

4. REDUCING BUDGET DEFICIT

A. \$250 MILLION DEFICIT LIMIT-MANLEY ANNOUNCED THAT
BANK OF JAMAICA SUPPORT FOR THE BUDGET DEFICIT WILL BE KEPT AT A
MAXIMUM OF \$250 MILLION FOR THE 1977/78 FISCAL YEAR. #3
SAID THIS WILL BE DONE IN A WAY WHICH WILL NOT GENERATE
ADDITIONAL UNEMPLOYMENT OR REMOVAL OF ANY OF THE PEOPLE'S
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PAGE 04 KINGST 01946 01 OF 03 252006Z

PROGRAMS. MANLEY SAID THIS WILL ENTAIL GREATER SELF-
DISCIPLINE AND INCREASED LEVELS OF EFFICIENCY IN THE PUBLIC
SECTOR

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PAGE 01 KINGST 01946 02 OF 03 252014Z
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TO SECSTATE WASHDC PRIORITY 4926
INFO AMEMBASSY BRIDGETOWN
AMEMBASSY GEORGETOWN
AMEMBASSY NASSAU
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UNCLAS SECTION 2 OF 3 KINGSTON 1946

B. TAXES: MANLEY RECALLED RECENTLY IMPOSED TAX MEASURES AND PLEDGED RENEWED EFFORTS TO INSURE COLLECTION.

5. WAGES & PRICES: A NEW INCOMES AND PRICES POLICY IS BEING FORMULATED AND WILL BE ANNOUNCED BEFORE THE CURRENT WAGE FREEZE ENDS IN JUNE. MANLEY SAID THE START OF JULY WOULD NOT END THE PRESENT LEVEL OF RESTRAINT. A WAGE AND PRICE FREE-FOR-ALL WILL NOT BE ALLOWED.

6. FOREIGN ECONOMIC RELATIONS:

A. DIVERSIFICATION-MANLEY PLEDGED CONTINUED EFFORTS TO ATTAIN NON-ALIGNMENT AND SELF-RELIANCE. HE NOTED THAT CURRENT INTERNATIONAL RELATIONS PATTERS "DO NOT FULLY REFLECT OUR COMMITMENTS TO THE PRINCIPLE OF NON-ALIGNMENT AS EVIDENCED BY TRADE RELATIONS." HE NOTED THAT CURRENT INTERNATIONAL RELATIONS PATTERNS " DO NOT FULLY REFLECT OUR COMMITMENTS TO THE PRINCIPLE OF NON-ALIGNMENT AS EVIDENCED BY TRADE RELATIONS." HE NOTED THAT 97 PERCENT OF EXPORTS AND 96 PERCENT OF IMPORTS GO OR COME FROM WESTERN UNCLASSIFIED

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PAGE 02 KINGST 01946 02 OF 03 252014Z

NATIONS. HE DECRIED THE ECONOMIC DEPENDENCE THIS IMPLIES AND PLEDGED EFFORTS AT GREATER DIVERSIFICATION. HE SAID HE WOULD PURSUE THE "FULLEST EXPLORATION OF TRADING RELATIONSHIPS WITH THE SOVIET UNION, CARICOM AND THE PRC." HE EXPRESSED PARTICULAR INTEREST IN BAUXITE AND ALUMINA RULES TO THESE MARKETS.

B. CARICOM-MANLEY PLEDGED CONTINUED SUPPORT FOR CARICOM

BUT HE NOTED THE STRAINS IN THE PARTNERSHIP CAUSED BY DIFFERING OBJECTIVES BETWEEN THE SMALLER AND LARGER MEMBER STATES. MANLEY URGED SUPPORT OF THE REGIONAL FOOD PRODUCTION PLAN ORIGINALLY PUT FORWARD BY ERIC WILLIAMS.

C. NEO-MANLEY URGED CHANGES IN THE ORGANIZATION OF INTERNATIONAL TCCE#

AND THE INTERNATIONAL MONEY MARKET AND REFORM OF INSTITUTIONS LIKE IMF. HE REPORTED GUIDELINES FOR THE CONDUCT OF TRANSNATIONAL CORPORATIONS. " WE WILL BE RESUMING OUR EFFORTS IN MOBILIZING THIRD WORLD COOPERATION AND WILL PRESS THE CASE FROM EVERY AVAILABLE PLATFORM".

7. AGRICULTURE:

THE PRIME MINISTER ANNOUNCED A VARIETY OF PROGRAMS AND TARGETS DESIGNED TO STIMULATE AGRICULTURAL PRODUCTION. -- PROJECT LAND LEASE, UNDER WHICH 24,000 FARMERS ARE NOW OPERATING, WILL BE EXPANDED BY ANOTHER 10,000 FARMERS.

-- PUBLIC SECTOR AGRICULTURAL ENTERPRISES WILL BE ESTABLISHED TO ENGAGE IN INTENSIVE CULTIVATION ON LARGE ACREAGES OF SPECIALIST CROPS SUCH AS SOY BEANS, LIVESTOCK, RICE AND PINEAPPLES. THE OBJECTIVE WILL BE TO PROVIDE THE INFRASTRUCTURE AND RISK CAPITAL REQUIRED FOR SUCH LARGE-SCALE EFFORTS.

--EXPENDITURES FOR WATER RESOURCES WILL BE EXPANDED FROM \$12 MILLION TO \$19 MILLION WITH THE IRRIGATIN COMPONENT EXPANDED FROM \$1.4 MILLION TO \$5.5 MILLION. INTER-
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PAGE 03 KINGST 01946 02 OF 03 252014Z

NATIONAL FINANCING OF WATER PROJECTS WILL BE SOUGHT AND TIGHTER CONSERVATION MEASURES WILL BE ENACTED.

-- A CAMPAIGN WILL BE MOUNTED TO REDUCE PRAEDIAL LARCENY AND THE GOVERNMENT WILL CONTINUE TO OPPOSE LAND "CAP-TURING"

--TO INSURE BETTER MARKETING THE AGRICULTURAL MARKETING CORPORATION WILL BE RESTRICTED.

-- IMPORT LICENSE WILL BE EXPEDITED FOR AGRICULTURAL EQUIPMENT.

THE FOLLOWING TARGETS HAVE BEEN ESTABLISHED FOR 1977. (IN SHORT TONS):

GOOD GROUPS	1975 PRODUCTION	1977 PRODUCTION TARGET
LEGUMES	7,050	12,775
CEREALS	17,200	36,115
STARCH, ROOTS, FRUITS		
AND TUBERS	239,600	342,150
VEGETABLES	61,700	65,400
CONDIMENTS	3,650	9,750

IN ADDITION, THE FOLLOWING TARTETS HAVE BEEN SET:

--36,490 ADDITIONAL ACRES WIL BE BROUGHT INTO PRODUCTION

-- MILK PRODUCTION WILL BE INCREASED BY 250,000 QUARTS ON GOVERNMENT-OWNED OR SPONSORED FARMS. PRIVATE PRODUCTION WILL BE INCREASED BY 10-35 PERCENT.

-- THE CATTLE FEEDING PROGRAM WILL BE INCRESSED TO PRODUCE AN 2,104 MILLION LBS, OF BEEF. GR(SIC,) GREATER EMPHASIS WILL BE PUT ON GOATS AND SHEEP.

-- THE FORESTRY PROGRAM WILL BE INCREASED BY 4000 ACRES IN COMMERCIAL PINE AND 1000 ACRES IN HARDWOOD.

THE GOVERNMENT WILL ALSO PROVIDE \$20.7 MILLION IN SPECIAL AGRICULTURAL CREDITS MOSTLY TO PROJECT LAND LEASE FARMERS. THE LOANS WILL BE DECENTRALIZED.

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PAGE 04 KINGST 01946 02 OF 03 252014Z

8. DEMOCRATIZATION OF PRODUCTION-NEW COLLECTIVE GROUPS CALLED COMMUNITY ENTERPRISE ORGANIZATIONS (CEO) WILL BE ESTABLISHED TO HELP REDRESS THE TRADITIONAL DISPARITIES OF WEALTH BETWEEN URBAN AND RURAL AREAS. THE CEOS WILL "PROVIDE JOB OPPORTUNITIES, CONCENTRATE VARIOUS FORMS OF PRODUCTION IN RURAL AREAS, AND PROVIDE GENUINELY DEMOCRATIC FORMS OF OWNERSHIP AND CONTROL." THE MEPHASIS WILL BE ON YOUTH. THE CEOS WILL NOT DISRUPT OR DISPLACE EXISTING MODES OF PRODUCTION.

9. MANUFACTURING-AN EFFORT WILL BE MADE TO MAINTAIN 1975/76 LEVELS OF PRODUCTION AND EMPLOYMENT, MORE FULLY UTIZE EXISTING CAPACITY, AND CLEAR THE BOTTLENECKS FOR PARTYCULARLY WORTHY PROJECTS. THE PRIMARY MEANS TO THESE ENDS WILL BE AN INCREASE IN THE IMPORT QUOTA FOR RAW MATERIALS OF \$150 MILLION. SPECIFIC SUBSECTOR TARGETS ARE AS FOLLOWS:

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PAGE 01 KINGST 01946 03 OF 03 252044Z
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UNCLAS SECTION 3 OF 3 KINGSTON 1946

SUBSECTOR 1976 PRODUCTION 1977 TARGET

GARMET \$66 MILLION \$80 MILLION

FURNITURE \$47 MILLION \$52 MILLION
TEXTILES \$10.3 MILLION YDS \$20.2 MILLION YDS.
FOOTWEAR AND LEATHER FIVE PERCENT INCREASE
METAL FABRICATION \$32 MILLION \$35 MILLION
CONSTRUCTION MATERIAL \$77 MILLION \$90 MILLION
FOOD PROCESSING \$638 MILLION \$720 MILLION
IN ADDITION, THE PRIME MINISTER ANNOUNCED THAT SMALL
BUSINESS DEVELOPMENT GRANTS WOULD BE EXPANDED FROM 2.16
MILLION DOLLARS TO 4 MILLION DOLAARS. PACKAGING AND
EXPORT PROMOTION COMMITTEES WILL ALSO BE ESTABLISHED.

10. CRAFTS: A NEW CRAFT INDUSTRY IS TO "PLAN AN
INTEGRAL ROLE IN THE NATIONAL ECONOMY." A GOVERNMENT
PRODUOPION UNIT AND A NATIONAL INSTITUTE OF CRAFTS
ARE TO BE ESTABLISHED TO MONITOR AND ASSISTA THE INDUSTRY.
PRODUCTION IS EXPECTED TO INCREASE BY \$1 MILLION IN
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PAGE 02 KINGST 01946 03 OF 03 252044Z

1977.

11. PUBLIC VS PRIVATE SECTORS: MANLEY REITERATED THE
PEOPLE'S NATONA PARTY'S BELIEF IN A MEXIED ECONOMY,
FAIR COMPENSATION FOR GOVERNMENT TAKEOVERS, AND THE RE-
QUIREMENT FOR WORKER PARTICIPATION IN THE PRIVATE SECTOR.
HE TABLED A PAPER SETTING OUT A DIVISION OF RESPONSIBILITY
BETWEEN THA TWO SECTORS IN WHICH THE STATE IS GIVEN EX-
CLUSIVE OWNERSHIP OF PUBLIC UTILITIES AND A DOMINANT POSITION
IN MINING, BANKING, TOURISM, AND IN LARGE PRODUCTION
UNITS ESSENTIAL TO THE NATION/\$\$ NEEDS (SUCH AS THE
STEEL MILL,

EQXMM WHILWTL, # AND IN CONTRL OF IMPORTS AND EXPORTS).

12. CONSTRUCTION: HOUSING CONSTRUCTION IN 1977 IS LANC D#

TO REACH 131452 UNITS AS COMPARED WITH 7000 UNITS IN 19:6.#
TOTAL PROJECT EXPENDITURE WILL BE \$12.6. MILLION. FURTHER
CONSTRUCTION PROGRAMS WILL BE ANNOUNCED LATER.

13. TOURISM: TO STIMULATE THE TOURIST INDUSTRY:
--EMPLOYERS WILL RECEIVE TAX RELIEF FOR GRANTING
PAID VACATIONS AT JAMAICA HOTELS.
--THE VARIOUS TOURIST AGENCIES WILL BE RESTRUCTURED.
-- A TARGET EQUAL TO 1976 NET FOREIGN RECEIPTS IS
SET FOR 1977.

14. MANPOWER AND EMPLOYMENT:
-- TRAINING PROGRAMS WILL BE ESTABLISHED ESPECIALLY

FOR WOMEN.

-- THE SPECIAL WORKS PROGRAM WILL BE RESTRUCTURED TO ORIENT IT TOWARD MORE PRODUCTIVE WORK.

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PAGE 03 KINGST 01946 03 OF 03 252044Z

15. REORGANIZATION: THE PRIME MINISTER ANNOUNCED OVER 20 MAJOR REORGANIZATIONS AND FORMATIONS OF NEW ORGANIZATIONS. MOST SIGNIFICANT:

-- A UNIT IN THE MINISTRY OF MOBILIZATION TO MONITOR THE EMERGENCY PRODUCTION PLAN.
-- NATIONAL LIAISON AGENCY TO BE UPGRADED TO DEPARTMENTAL STATUS AND EXPANDED.
-- FORMATION OF NATIONAL COMMUNICATIONS COUNCIL HEADED BY THE MINISTER FOR INFORMATION.
-- FORMATION OF A NATIONAL MEDIA AUTHORITY.
-- ESTABLISHMENT OF SECTOR BY SECTOR STATE TRADING CORPORATIONS.

16. WORKERS AND UNIONS: : THE PRIME MINISTER REAFFIRMED THE PARTY'S COMMITMENT TO THE TRADE UNION MOVEMENT NOTING THE PLANNED PARTICIPATION OF UNIONS ON MANY OF THE IMPLEMENTATION COMMITTEES OF THE EMERGENCY PRODUCTION PLAN. HE DEFENDED THE VIEW THAT THE ROLE OF UNIONS IS COMPATIBLE WITH THAT OF WORKER PARTICIPATION.

17. MOBILIZATION: THE PRIME MINISTER NOTED THE CONTROVERSY SURROUNDING MOBILIZATION CONCEPT AND DEFENDED IT VIGOROUSLY. HE SAID "TRADITIONAL METHODS, I.E., HAVE BROUGHT ABOUT

BY 1000 YEARS OF IMPERIALISTIC METROPOLITAN EXPERIENCE, WILL NOT WORK. JAMAICA MUST GET AWAY FROM METROPOLITAN STANDARDS AND PATTERNS OF CONSUMPTION. THERE IS A NEED FOR DISCIPLINE, A CHANGE OF THE WHOLE ATTITUDE OF MIND AND MOTIVATION. THIS CANNOT BE DONE IF THE SOLE MOTIVATOR IS SELF AGGRANDIZEMENT. THE MINISTRY OF MOBILIZATION WAS CREATED BY THIS PRIME MINISTER. IT IS THIS MINISTRY THAT WILL CREATE THE HUMAN BEING THAT WILL MAKE THIS PLAN WORK."

18. IN CLOSING, THE PRIME MINISTER ISSUED A CALL FOR UNITY IN WHICH HE ANNOUNCED NEW EFFORTS TO END POLITICAL VICTIMIZATION IN THE ALLOCATION OF JOBS AND HOUSING, A
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PAGE 04 KINGST 01946 03 OF 03 252044Z

WILLINGNESS TO ESTABLISH AN INDEPENDENT ELECTORAL COMMISSION, THE END OF THE STATE OF EMERGENCY AND REPLIES TO THE OP-

POSITION'S CHARGES OF HUMAN RIGHTS VIOLATIONS. (ALL
REPORTED SEPTEL.)
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